1620 L Street, NW Suite 1100 Washington, DC 20036 202.466.3311 voice 202.466.3435 fax www.civilrights.org



June 1, 2020

Dear Speaker Pelosi, Leader McCarthy, Majority Leader McConnell, and Minority Leader Schumer:

On behalf of The Leadership Conference on Civil and Human Rights (The Leadership Conference), a coalition charged by its diverse membership of more than 220 national organizations to promote and protect civil and human rights in the United States and the 386 undersigned organizations, we urge you to take swift and decisive legislative action in response to ongoing fatal police killings and other violence against Black people across our country. Federal statutory reforms are urgently needed on a range of policing issues, including use of force, police accountability, racial profiling, militarization, data collection, and training. We also respectfully request a meeting with House and Senate Leadership within the week to discuss legislative responses to ongoing police killings against Black people.

Abusive police practices coupled with devastating state-sanctioned violence have exacted systemic brutality and fatality upon Black people since our nation's founding. The current protests across our country are not new. They are in response to a long cycle of lawlessness against Black people, from our founding to 1968, the year the Reverend Dr. Martin Luther King, Jr. was murdered. This cycle includes deadly incidents spanning from Los Angeles in 1992 to Ferguson in 2014. <sup>1</sup> Police have shot and killed more than 1,000 people in the United States over the past year.<sup>2</sup> Moreover, Black people are disproportionately more likely than white people to be killed by police. For too long, the cycle of police brutality and racism has been met with cosmetic tinkering instead of substantive structural change. The current public protests in our cities are a response not only to unjust policing of Black people but are a cry for action to public officials for structural change, writ large.

In recent weeks, the chronic structural issue of police killings against Black people across our country has, again, escalated to a boiling point. The February 23, 2020, death of Ahmaud Arbery, who was killed by a former police officer in a Brunswick, Georgia suburb, sparked public outrage and scrutiny. The more recent police killings of Breonna Taylor in Louisville, Kentucky on March 13, 2020, Dreasjon "Sean" Reed in Indianapolis, Indiana on May 6, 2020, George Floyd in Minneapolis, Minnesota on May 25, 2020, and Tony McDade in Tallahassee, FL on May 27, 2020 have generated national attention and protest. This spate of cases highlights entrenched, systemic dysfunction that has long plagued police departments and our criminal legal system.<sup>3</sup> Congress must rectify these structural wrongs through legislation before another Black life is needlessly lost.

Judith L. Lichtman National Partnership for Women & Families Vice Chairs Thomas A. Saenz Mexican American Legal Defense and Educational Fund Hilary Shelton NAACP Secretary/Treasurer Lee A. Saunders American Federation of State, County & Municipal Employees Board of Directors Kevin Allis National Congress of American Kimberly Churches AAUW

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Vanita Gupta

<sup>&</sup>lt;sup>1</sup> Zelizer, J. (May 30, 2020). It has been 5 Decades Since 1968, and Things are Somehow Worse, *CNN* https://www.cnn.com/2020/05/30/opinions/2020-echoes-of-1968-zelizer/index.html

<sup>&</sup>lt;sup>2</sup> Database of Police Shooting since 2015. (May 29, 2020). Fatal Force, *The Washington Post*,

https://www.washingtonpost.com/graphics/investigations/police-shootings-database/

<sup>&</sup>lt;sup>3</sup> The Sentencing Project. (Apr. 19, 2018). UN Report on Racial Disparities in the Criminal Justice System *Available at*, https://www.sentencingproject.org/publications/un-report-on-racial-disparities/

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The recent case of Ahmaud Arbery brings back harrowing memories of Trayvon Martin's February 26, 2012 death. Like Mr. Martin, Mr. Arbery was young, Black, and unarmed when he was stalked and killed by vigilante actors, presumably based on the color of his skin. Mr. Arbery was fatally shot by a former police officer with impunity. It should not have taken three months and public pressure for the shooter to be arrested and charged. Pervasive lack of accountability by police departments persists in far too many agencies and destroys police legitimacy, and must be addressed by Congress.<sup>4</sup>

The case of Breonna Taylor's death on March 13 demonstrates the unresolved problem of militarized policing, which we also saw in Ferguson, Missouri after the death of Michael Brown in 2014. Ms. Taylor was fatally shot eight times by police in her Louisville home, after a heavy-handed, military-style raid.<sup>5</sup> Police executed a no-knock warrant even though the suspect the police were looking for was already detained and did not live where Ms. Taylor was killed. This case demonstrates the need for police agencies to prohibit the use of no-knock warrants and institute mandatory de-escalation training for all officers. This case also indicates the need for Congress to end the transfer of military weapons to state and local police agencies through the Department of Defense 1033 program and other such programs.

Despite the passage of more than two months to investigate the circumstances surrounding the police killing of Ms. Taylor, none of the officers involved in her death have been arrested or charged. This situation demonstrates the need for federal prosecutors to act when state law enforcement agencies do not. This also demonstrates the need to update the federal criminal civil rights statute – Deprivation of Rights Under Color of Law, 18 U.S.C. §242 – so prosecutors can bring criminal charges against officers who violate individuals' civil rights.

George Floyd's death reopens the wounds that have barely healed after the death of Eric Garner, who was killed after an NYPD officer placed him in an illegal chokehold in July 2014.<sup>6</sup> Mr. Floyd, like Mr. Garner, was killed at the hands of a police officer as other officers sat idly and refused to intervene. In Mr. Floyd's case, a Minneapolis police officer forced a handcuffed Mr. Floyd into a prone position and pinned him to the ground by driving his knee into Mr. Floyd's neck for more than eight minutes until Mr. Floyd stopped breathing. Mr. Floyd, to no avail, repeatedly told the officer that he could not breathe.

<sup>&</sup>lt;sup>4</sup> Muhammad, K. (July 26, 2019). Why police accountability Remains Out of Reach, *The Washington Post*,

https://www.washingtonpost.com/outlook/2019/07/26/why-police-accountability-remains-out-reach/. This article highlights the prosecutorial decisions not to indict police because of impenetrable qualified immunity for police and acquittals based on racism. The cases of Michael Brown, Eric Garner, Terence Crutcher and Philando Castile are examples of this dynamic.

<sup>&</sup>lt;sup>4</sup> Southall, A. (Aug. 8, 2019). Officer in 'I Can't Breathe' Chokehold Was 'Untruthful,' Judge Says, *NY Times*, <u>https://www.nytimes.com/2019/08/18/nyregion/daniel-pantaleo-eric-garner-chokehold.html</u>

<sup>&</sup>lt;sup>5</sup> See, e.g., American Civil Liberties Union. (2014). *War Comes Home: The Excessive Militarization Of American Police*, at 2. https://www.aclu.org/report/war-comes-home-excessive-militarization-american-police: "[T]he use of hyper-aggressive tools and tactics results in tragedy for civilians and police officers, escalates the risk of needless violence, destroys property, and undermines individual liberties."

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The case of Tony McDade, a black trans man, highlights the violence that many black trans, queer and gender non-conforming people face daily. In addition, the lack of coverage of his killing demonstrates a harmful disparity of awareness around violence against this community.<sup>7</sup>

It is past time for Congress to address the use of maneuvers that restrict the flow of oxygen or blood to the brain such as chokeholds, knee-to neck, and similar restraints. These and other such techniques make the death or injuries resulting therefrom a violation of 18 U.S.C. §242. Accordingly, we urge members of Congress to pass legislation that would prohibit the use of such maneuvers.

Additionally, too often police killings involve officers with a history of misconduct complaints. For example, last week, the officer who killed Mr. Floyd allegedly had 18 misconduct complaints lodged against him with two resulting in discipline.<sup>8</sup> The officer who shot and killed 12-year-old Tamir Rice in Cleveland, Ohio reportedly was deemed emotionally unstable and unfit for duty in a previous job:<sup>9</sup> he was ultimately fired from the Cleveland Police Department for lying on his job application.<sup>10</sup> The same officer applied for and was hired to serve in another police department in the state; and he resigned from that job days later.

Police executives need information about the misconduct histories of officers before hiring them, which underscores the need for a national public registry of law enforcement officers that compiles the names of officers who have been terminated or decertified, involved in misconduct, or who have complaints lodged against them. This publicly available database would permit law enforcement executives' access to necessary data to inform hiring decisions and would allow the public to know the employment histories of the officers who work in their communities.

These recent police killings of residents across the country are part of a longer history of fatal police killings against Black people in America and require Congressional action immediately. Sadly, there is no reliable national accounting of victims of police use of force, a reality that former Federal Bureau of Investigation (FBI) Director James Comey acknowledged in 2015. Congress must ensure compliance with the Death in Custody Reporting Act,<sup>11</sup> which it enacted six years ago, as well as ensure more robust data collection on police-community encounters, including use of force, as it prohibits racial profiling.

We call on Congress to adopt the following legislative measures to ensure that police officers live up to their oath to protect and serve:

<sup>8</sup> Adone, D., Silberman, H., Alonso, M. (May 29, 2020). The Minneapolis police officer who knelt on George Floyd's neck had 18 previous complaints against him, police department says, *CNN*,

https://www.cnn.com/2020/05/28/us/minneapolis-officer-complaints-george-floyd/index.html

<sup>9</sup> (Dec. 4, 2014). Officer Who Killed Tamir Rice Found Unfit in Previous Job, *NBC*, <u>https://www.nbcnews.com/news/us-news/officer-who-killed-tamir-rice-found-unfit-previous-police-job-n261111</u>

<sup>11</sup> Public Law 113 - 242 - Death in Custody Reporting Act of 2013

<sup>&</sup>lt;sup>7</sup> Thompson, L. (May 29, 2020). The Police Killing You Probably Didn't Hear About This Week, *Mother Jones*, <u>https://www.motherjones.com/crime-justice/2020/05/tony-mcdade-tallahassee-florida-police-shooting-death/</u>

<sup>&</sup>lt;sup>10</sup> Burke, M. (Oct. 11, 2018). Officer who fatally shot Tamir Rice Quits Ohio Police Department Days After He was Hired, NBC, <u>https://www.nbcnews.com/news/us-news/officer-who-fatally-shot-tamir-rice-quits-ohio-police-department-n919046</u>

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- 1. Require a federal standard that use of force be reserved for only when *necessary* as a last resort after exhausting reasonable options, and incentivize states through federal funding mechanisms to implement this standard; require the use of de-escalation techniques, and the duty to intervene; ban the use of force as a punitive measure or means of retaliation against individuals who only verbally confront officers, or against individuals who pose a danger only to themselves; and require all officers to accurately report all uses of force;
- 2. Prohibit all maneuvers that restrict the flow of blood or oxygen to the brain, including neck holds, chokeholds, and similar excessive force, deeming the use of such force a federal civil rights violation;
- 3. Prohibit racial profiling, and require robust data collection on police-community encounters and law enforcement activities. Data should capture all demographic categories and be disaggregated;
- 4. Eliminate federal programs that provide military equipment to law enforcement;
- 5. Prohibit the use of no-knock warrants, especially for drug searches;
- 6. Change the 18 U.S.C. Sec. 242 mens rea requirement from willfulness to recklessness, permitting prosecutors to successfully hold law enforcement accountable for the deprivation of civil rights and civil liberties;
- 7. Develop a national public database that would cover all police agencies in the United States and its territories, similar to the International Association of Directors of Law Enforcement Standards and Training's National Decertification Index,<sup>12</sup> which would compile the names of officers who have had their licenses revoked due to misconduct, including but not limited to domestic violence, sexual violence, assault and harassment, criminal offense against minors, excessive use of force, violation of 18 U.S.C. § 242; perjury, falsifying a police report or planting and destroying evidence, and deadly physical assault; as well as terminations and complaints against the officers; and
- 8. End the qualified immunity doctrine which prevents police from being held legally accountable when they break the law. Qualified immunity, a defense that shields officials from being sued, has been interpreted by courts so broadly that it allows officers to engage in unconstitutional acts with impunity.

Now is the time for Congress to pass meaningful police reform legislation. While we appreciate hearings and resolutions, we need comprehensive measures enacted. We need Congress to advance meaningful legislation to protect Black communities from the systemic perils of over policing, police brutality, misconduct, and harassment, and end the impunity with which officers operate in taking the lives of Black people. It is your moral and ethical duty to ensure Black people and communities are free from the harm and threats from law enforcement and to curtail state sanctioned police violence and militarized police responses. We welcome the opportunity for Members of Congress and the principals of our organizations

<sup>&</sup>lt;sup>12</sup> See e.g., The President's 21<sup>st</sup> Century Task Force report at 2.15, at <u>https://cops.usdoj.gov/pdf/taskforce/taskforce\_finalreport.pdf</u>.

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to meet and confirm next steps to advance federal legislation that will save the lives of countless Black people.

Thank you for your consideration. To follow-up on this request or raise any questions, please contact Sakira Cook of The Leadership Conference at <u>cook@civilrights.org</u>; Kanya Bennett of the ACLU at <u>kbennett@aclu.org</u>; Monique Dixon of NAACP LDF at <u>mdixon@naacpldf.org</u>; Kristina Roth of Amnesty International USA at <u>kroth@aiusa.org</u>; or Ebonie Riley of National Action Network at <u>eriley@nationalactionnetwork.net</u>; or Christopher Scott of The Open Society Policy Center at <u>Christopher.Scott@opensocietyfoundations.org</u>.

Sincerely,

The Leadership Conference on Civil and Human Rights 9to5 A Better Balance ACCESS ADL African American Health Alliance African American Policy Forum Agudas Achim Congregation Alabama Institute for Social Justice Alianza Nacional de Campesinas All Our Kin All Voting is Local, Georgia Alliance of Baptists Alliance of Nurses for Healthy Environments American Association of People with Disabilities American Association of University Women (AAUW) American Atheists American Civil Liberties Union American Federation of Teachers American Humanist Association American Library Association American Music Therapy Association American Muslim Empowerment Network (AMEN) American Muslim Health Professionals American Muslims for Palestine American-Arab Anti-Discrimination Committee (ADC) Americans for Democratic Action (ADA) America's Voice Amistad Law Project Amnesty International USA Andrew Goodman Foundation

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Arab American Institute (AAI) AREAA Asian American Advocacy Fund Asian American Legal Defense and Education Fund (AALDEF) Asian Americans Advancing Justice | AAJC Asian Pacific American Labor Alliance, AFL-CIO Asian Pacific Policy and Planning Council Asian Real Estate Association of America Association of Asian Pacific Community Health Organizations (AAPCHO) Association of People Supporting Employment First (APSE) Association of University Centers on Disabilities (AUCD) Augustus F. Hawkins Foundation Autistic Self Advocacy Network Autistic Women and Nonbinary Network Bazelon Center for Mental Health Law Beauty after the Bars Bend the Arc Jewish Action Black and Pink Black Law Enforcement of America BLACK LIVES MATTER Brain Injury Association of America Bread for the World **BUILD** Initiative California Partnership to End Domestic Violence Cameroon American Council Campaign for the Fair Sentencing of Youth **Caring Across Generations** Casa de Esperanza: National Latin@ Network for Healthy Families and Communities CAV Center for American Progress Center for Biological Diversity Center for Community Self-Help Center for Constitutional Rights Center for Disability Rights Center for Economic and Policy Research Center for Law & Social Policy (CLASP) Center for Policing Equity Center for Public Representation Center for Reproductive Rights Center for Responsible Lending Center on Conscience & War Center on Race, Inequality, and the Law at NYU School of Law Central Iowa Center for Independent Living

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Child and Family Policy Center Child Care Council, Inc Child Care Law Center Child Care Resources, Inc. Child Care Services Association Children's Defense Fund - NY Children's Forum Children's HealthWatch Children's Defense Fund Chinese American Progressive Action Church of Scientology National Affairs Office Church World Service Citizen Citizen Action of New York Clearinghouse on Women's Issues Coalition for Juvenile Justice Coalition of Asian Americans Coalition of Labor Union Women Coalition on Human Needs Color Of Change Colorado Coalition Against Sexual Assault Common Cause **Community Alliance on Prisons Community Change Action** Community Organizing and Family Issues (COFI) **Concerned Citiizen** Congregation of Our Lady of Charity of the Good Shepherd, U.S. Provinces Connecticut Association for Human Services Constitutional Accountability Center **CONTACT** Rape Crisis Center Council of Korean Americans Council on American-Islamic Relations (CAIR) CURR (Citizens United for Rehabilitation of Errants) DC Coalition Against Domestic Violence DCADV Defending Rights & Dissent **Demand Justice Demand Progress** Disability Rights Education & Defense Fund (DREDF) **Disciples Center for Public Witness** Drug Policy Alliance (DPA) Early Care & Learning Council Eastern Panhandle Empowerment Center

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Easterseals **Economic Policy Institute** Educare Learning Network Educator Empowering Pacific Islander Communities (EPIC) End Citizens United // Let America Vote Action Fund End Domestic Abuse Wisconsin **Endangered Species Coalition** Equal Justice Society Equal Rights Advocates Equality North Carolina Evangelical Lutheran Church in America Exp Realty,LLC - One eXp Co-Chair for Diversity and Inclusion Faith in Public Life Families USA Family Crisis Center, Inc. Family Equality Family Values @ Work Feminist Majority Foundation First Presbyterian Day School Florida Council Against Sexual Violence Franciscan Action Network Franklin & Marshall College **Futures Without Violence GDOi Global Development Organizations Insights GLSEN** Government Information Watch GreenLatinos Greenpeace USA Harm Reduction Coalition Health Care for America Now (HCAN) Health Care Voter Hindu American Foundation Hip Hop Caucus **Hispanic Federation** Hispanics Enjoying Camping, Hunting, and the Outdoors (HECHO) Housing Choice Partners Human Rights Campaign Human Rights for Kids Idaho Coalition Against Sexual & Domestic Violence Illinois Coalition Against Domestic Violence **Immigration Hub** 

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In Our Own Voice: National Black Women's Reproductive Justice Agenda IndivisAbility **Innocence Project** Institute for Childhood Preparedness International Association of Official Human Rights Agencies (IAOHRA) Iowa Coalition Against Domestic Violence Iowa Coalition Against Sexual Assault Islamic Relief USA Japanese American Citizens League Jewish Council for Public Affairs Jewish Women International Joint Center for Political and Economic Studies Just Detention International Justice for Women COVID-19 Task Force Justice in Aging Justice Roundtable Justice Strategies Juvenile Law Center Kairos Center for Religions, Rights and Social Justice Kansas Coalition Against Sexual and Domestic Violence Kentucky Association of Sexual Assault Programs, Inc. Labor Council for Latin American Advancement Lambda Legal LatinoJustice PRLDEF Law Enforcement Action Partnership Lawyers' Committee for Civil Rights Under Law LeafSpring Schools of Charlotte League of Conservation Voters League of United Latin American Citizens (LULAC) League of Women Voters of the United States Louisiana Coalition Against Domestic Violence Main Street Alliance Maine Children's Alliance MALDEF (Mexican American Legal Defense and Educational Fund) Marion County Commission On Youth, Inc. Maryland Coalition Against Sexual Assault Matthew Shepard Foundation McCormick Center for Early Childhood Leadership Michelle Dyson Michigan Coalition to End Domestic & Sexual Violence Minneapolis Youth Coordinating Board Mississippi Coalition Against Domestic Violence Missouri Coalition Against Domestic and Sexual Violence

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MomsRising Montana Coalition Against Domestic and Sexual Violence Montgomery County Civil Rights Coalition Muslim Advocates Muslim Caucus Education Collective Muslim Public Affairs Council (MPAC) NAACP NAACP Legal Defense and Educational Fund, Inc. National Action Network National Advocacy Center of the Sisters of the Good Shepherd National Alliance for Partnerships in Equity (NAPE) National Alliance to End Sexual Violence National Association for Family Child Care National Association of Realtors National Association of Social Workers National Bar Association National Black Justice Coalition National CAPACD - National Coalition for Asian Pacific American Community Development National Center for Children in Poverty National Center for Law and Economic Justice National Center for Learning Disabilities National Center for Lesbian Rights National Center for Transgender Equality National Coalition Against Domestic Violence National Coalition for the Homeless National Community Action Partnership National Congress of American Indians National Council of Churches National Council on Independent Living National Council of Jewish Women National Crittenton National Disability Rights Network National Domestic Workers Alliance National Down Syndrome Congress National Education Association National Employment Law Project National Equality Action Team (NEAT) National Fair Housing Alliance National Health Care for the Homeless Council National Health Law Program National Hispanic Media Coalition National Immigrant Justice Center National Immigration Law Center

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National Immigration Project of the National Lawyers Guild (NIPNLG) National Indigenous Women's Resource Center National Law Center on Homelessness & Poverty National Legal Aid & Defender Association National LGBTQ Task Force Action Fund National Network to End Domestic Violence National Organization for Women National Partnership for Women & Families National Parks Conservation Association National Religious Campaign Against Torture National Resource Center on Domestic Violence NATIONAL URBAN LEAGUE National WIC Association National Women's Law Center National Workrights Institute Nay's Little Rascals Pre-School NC Child NC Early Education Coalition NC Institute for Child Development Professionals Nebraska Coalition to End Sexual and Domestic Violence NETWORK Lobby for Catholic Social Justice Nevada Coalition to End Domestic and Sexual Violence New Hour Women and Children New Jersey Coalition to End Domestic Violence New Mexico Coalition Against Domestic Violence New Mexico Coalition of Sexual Assault Programs New York State Coalition Against Sexual Assault NIAC Action NJCEDV/DAP (Deaf Advocacy Project) North Carolina Coalition Against Domestic Violence North Carolina Early Education Coalition **OCA-Asian Pacific American Advocates** Ohio Alliance to End Sexual Violence Ohio Domestic Violence Network One Pennsylvania **Open Society Policy Center** Oregon Coalition Against Domestic & Sexual Violence **Our Revolution** PA Coalition Against Domestic Violence Pacific Islander Community Association Parent Voices CA Parent-Child Center Parents Organized to Win, Educate and Renew - Policy Action Council, Illinois (POWER-PAC IL) June 1, 2020 Page 12 of 14



Pax Christi USA Peace Action Pennsylvania Coalition Against Rape (PCAR) Pennsylvania Head Start Association Pennsylvania Immigration and Citizenship Coalition People For the American Way **PFLAG** National Physician for Human Rights Platform Policing Project at New York University School of Law Policy Research & Innovation Poligon Education Fund Population Connection Action Fund Poverty & Race Research Action Council **Prison Policy Initiative** Private US citizen Progressive Multiplier Action Fund Progressive Power Lab Public Advocacy for Kids (PAK) Public Citizen Release Aging People in Prison/RAPP Religious Action Center of Reform Judaism **RespectAbility** Restaurant Opportunities Centers (ROC) United **RESULTS DC ReThink Media** Rhode Island Coalition Against Domestic Violence Safer Foundation SD Network Against Family Violence and Sexual Assault Service Employees International Union (SEIU) Sikh American Legal Defense and Education Fund (SALDEF) Sierra Club Sisters of Mercy of the Americas, Justice Team South Asian Americans Leading Together (SAALT) Southeast Asia Resource Action Center SPLC Action Fund Spouse Abuse Sexual Assault Crisis Center, Inc. States United to Prevent Gun Violence Stop Abusive Family Environments, Inc. (SAFE) Strategies for Youth Survivors Rising T'ruah: The Rabbinic Call for Human Rights TAASA

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Tahirih Justice Center Take on Wall Street Tax March Texas Council on family violence **Texas Inmate Families Association Texas Progressive Action Network** The Arc of the United States The Black Sex Worker Collective The Climate Reality Project The Committee for Hispanic Children and Families The Daniel Initiative The Gathering for Justice The Heartsing Table The Justice Collaborative The Maine Coalition to End Domestic Violence The National Council of Asian Pacific Americans (NCAPA) The Ohio Head Start Association The Ounce of Prevention Fund The Sentencing Project The Sikh Coalition The United Methodist Church - General Board of Church and Society Think Small TN State Conference NAACP **TRANScending Barriers Atlanta** Tyer Temple United Methodist Church **UFW** Foundation Ujima Inc: The National Center on Violence Against Women in the Black Community UltraViolet UnidosUS United Church of Christ Justice and Witness Ministries United Farm Workers (UFW) UNITED SIKHS UPPER OHIO VALLEY SEXUAL ASSAULT HELP CENTER INC USCCB Subcommittee on African American Affairs Vermont Network Against Domestic and Sexual Violence Violence Free Colorado Violence Free Minnestoa Virginia Sexual & Domestic Violence Action Alliance Voices for Progress Voices Of Hope Voto Latino Washington Lawyers' Committee for Civil Rights and Urban Affairs WE GOT US NOW

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West Virginia Coalition Against Domestic Violence West Virginia Foundation for Rape Information and Services Whitman-Walker Health and Whitman-Walker Institute Win Without War Wisconsin Coalition Against Sexual Assault Wisconsin Early Childhood Association Women's Rights and Empowerment Network Women's Community Justice Association Worth Rises Wyoming Coalition Against Domestic Violence and Sexual Assault YWCA New Britain YWCA USA